103D CONGRESS 2D SESSION

H. R. 4679

To amend the Inspector General Act of 1978 to expand the mission of Inspectors General, to provide for greater independence for Inspectors General, and to make Inspectors General more effective and accountable.

IN THE HOUSE OF REPRESENTATIVES

JUNE 29, 1994

Mr. Spratt (for himself and Mr. Conyers) introduced the following bill; which was referred to the Committee on Government Operations

A BILL

To amend the Inspector General Act of 1978 to expand the mission of Inspectors General, to provide for greater independence for Inspectors General, and to make Inspectors General more effective and accountable.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION. 1. SHORT TITLE.**
- 4 This Act may be cited as the "Inspector General Re-
- 5 form Act of 1994".
- 6 SEC. 2. AMENDMENT OF INSPECTOR GENERAL ACT OF 1978.
- 7 Except as otherwise expressly provided, whenever in
- 8 this Act an amendment or repeal is expressed in terms

- 1 of an amendment to, or repeal of, a section or other provi-
- 2 sion, the reference shall be considered to be made to a
- 3 section or other provision of the Inspector General Act of
- 4 1978 (5 U.S.C. App.).
- 5 SEC. 3. TECHNICAL AMENDMENT.
- 6 The second section 8G is redesignated as section 8H.
- 7 SEC. 4. INSPECTION AND EVALUATION OF MANAGEMENT
- 8 AND OTHER INTERNAL CONTROLS.
- 9 (a) Assistant Inspectors General for Inspec-
- 10 TION AND EVALUATION.—Section 3 is amended by adding
- 11 at the end the following:
- 12 "(e) Each Inspector General may, in accordance with
- 13 applicable laws and regulations governing the civil service,
- 14 appoint an Assistant Inspector General for Inspections
- 15 and Evaluations who shall have the responsibility for su-
- 16 pervising the inspection and evaluation of the adequacy
- 17 of management and other internal controls of such pro-
- 18 grams and operations.".
- 19 (b) Duties of Inspectors General.—Section 4(a)
- 20 is amended—
- (1) in paragraph (1) by inserting before the
- semicolon at the end the following: ", and to inspect
- and evaluate the adequacy of management and inter-
- 24 nal controls of such programs and operations, in-
- cluding the preparation of preventative vulnerability

1	assessments of those programs, systems, and oper-
2	ations identified as being susceptible to fraud, waste,
3	or abuse'';
4	(2) in paragraph (4) by striking "and" after
5	the semicolon at the end;
6	(3) by redesignating paragraph (5) as para-
7	graph (6); and
8	(4) by inserting after paragraph (4) the follow-
9	ing:
10	"(5) to make recommendations for improve-
11	ment, to promote the economy, efficiency, and effec-
12	tiveness of agency programs and operations; and".
13	(c) Strategic Plans and Increased Consulta-
14	TION.—Section 4(b)(1) is amended—
15	(1) in subparagraph (B) by striking "and"
16	after the semicolon;
17	(2) in subparagraph (C) by striking the period
18	and inserting a semicolon; and
19	(3) by adding at the end the following:
20	"(D) develop multiyear strategic plans for
21	assessing such establishment's risks and prob-
22	lems, assign the resources required to imple-
23	ment these strategies, and provide performance
24	measures to evaluate such progress."; and

1	"(E) consult regularly with the senior
2	auditors, inspectors, and investigators in that
3	Office to solicit their findings on systematic
4	problems and patterns in the establishment.".
5	(d) Conforming Amendment.—Section 2(1) is
6	amended by inserting ", inspections, evaluations," after
7	"audit".
8	SEC. 5. ENSURING INDEPENDENCE OF OFFICES OF INSPEC-
9	TORS GENERAL.
10	(a) Responsibilities of Office Personnel to
11	PREVENT CONFLICTS OF INTEREST.—
12	(1) IN GENERAL.—Section 3 is further amend-
13	ed by adding after subsection (e) (as added by sec-
14	tion 4(a) of this Act) the following:
15	"(f)(1) An individual serving as an officer or em-
16	ployee of the Office of an establishment after having been
17	employed in the establishment in another capacity shall
18	not participate in the audit, inspection, or evaluation of
19	any function in which the individual was involved while
20	employed in the other capacity.
21	"(2) An individual serving as an officer or employee
22	of the Office of an establishment shall not participate in
23	the investigation of an individual or organization (includ-
24	ing a Federal agency) with whom the individual serving

- 1 has or had a personal, financial, business, or professional
- 2 relationship.
- 3 "(3) An individual serving as an officer or employee
- 4 of the Office of an establishment shall not participate in
- 5 any audit, inspection, or evaluation of any function, or in
- 6 the investigation of any individual or matter, if the individ-
- 7 ual so serving is negotiating or has an arrangement con-
- 8 cerning prospective employment in the establishment in
- 9 another capacity, unless—
- 10 "(A) the individual has notified their immediate
- supervisor of such negotiation or arrangement; and
- 12 "(B) the supervisor has determined in writing
- for each such audit, inspection, or evaluation that
- the potential for a conflict of interest is too remote
- or inconsequential to affect the integrity of the Of-
- 16 fice.
- 17 "(4) An individual who violates this subsection shall
- 18 be fined in accordance with title 18, United States Code,
- 19 or imprisoned for not more than 1 year, or both.".
- 20 (2) APPLICATION TO DESIGNATED FEDERAL
- 21 ENTITIES.—Section 8G(g)(1) is amended by insert-
- ing after "Sections" the following: "3(f),".
- 23 (b) Terms of Inspectors General.—
- 24 (1) Establishments.—Section 3(b) is
- 25 amended—

1	(A) by striking "(b)" and inserting "(2)";
2	and
3	(B) by inserting before and above para-
4	graph (2), as designated by paragraph (1) of
5	this subsection, the following:
6	$\mathrm{``(b)}(1)$ The term of an individual as Inspector Gen-
7	eral of an establishment shall be 5 years. An individual
8	whose term as Inspector General has expired may continue
9	to serve until a successor takes office.".
10	(2) Designated Federal entities.—Section
11	8G(c) is amended—
12	(A) by inserting "(1)" after "(c)"; and
13	(B) by adding at the end the following:
14	"(2) The term of an individual as Inspector General
15	of a designated Federal entity is 5 years. An individual
16	whose term as Inspector General has expired may continue
17	to serve until a successor takes office.".
18	(3) Expiration of terms of current in-
19	SPECTORS GENERAL.—For an individual serving a
20	term as the Inspector General of an establishment or
21	designated Federal entity on the date of the enact-
22	ment of this Act, that term of service expires on the
23	date that is 180 days after that date of enactment
24	but the individual may continue to serve until a suc-
25	cessor takes office.

1	(4) Completion of appointments.—The
2	President and the heads of designated Federal enti-
3	ties shall complete the appointment of individuals as
4	Inspectors General to fill all vacancies described in
5	paragraph (3) before the end of the 60-day period
6	beginning on the date of the expiration of terms
7	under paragraph (2).
8	(c) Limitation on Removal of Inspectors Gen-
9	ERAL.—
10	(1) Establishments.—Section 3(b)(2) (as
11	designated by subsection (b)(1)(A) of this section) is
12	amended—
13	(A) in the first sentence by inserting "only
14	for good cause" after "by the President"; and
15	(B) in the second sentence by striking
16	"reasons" and inserting "specific reasons and
17	factual circumstances".
18	(2) Designated federal entities.—Section
19	8G(e) is amended to read as follows:
20	"(e)(1) The Inspector General of a designated Fed-
21	eral entity may be removed from office only by the head
22	of the designated Federal entity, and only for good cause.
23	"(2) If an Inspector General is removed from office,
24	the head of the designated Federal entity shall promptly
25	communicate in writing the specific reasons and factual

- 1 circumstances for that removal to both Houses of the Con-
- 2 gress.".
- 3 (d) Recommendations on Appointment of In-
- 4 SPECTORS GENERAL.—
- 5 (1) RECOMMENDATIONS.—Section 3 is further
- 6 amended by adding after subsection (f) (as added by
- 7 subsection (a) of this section) the following:
- 8 "(g)(1) The President's Council on Integrity and Ef-
- 9 fectiveness and the Executive Committee on Integrity and
- 10 Effectiveness shall each develop a comprehensive list of
- 11 candidates, together with their qualifications, for appoint-
- 12 ment as Inspectors General of establishments and des-
- 13 ignated Federal entities. Each council shall utilize the
- 14 qualifying criteria set forth in section 3(a) in developing
- 15 such a list.
- 16 "(2) Upon the occurrence of a vacancy in the position
- 17 of Inspector General of an establishment or of a des-
- 18 ignated Federal entity, the President or the head of the
- 19 designated Federal entity, respectively, shall request the
- 20 President's Council on Integrity and Effectiveness and the
- 21 Executive Committee on Integrity and Effectiveness to
- 22 provide their lists under subparagraph (A) and to rec-
- 23 ommend individuals for appointment to the position. Not
- 24 later than 5 days after receiving such a request, such
- 25 council and such committee shall each submit a list under

1	paragraph (1), and make recommendations pursuant to
2	the request.".
3	(2) Appointments for designated federal
4	ENTITIES.—Section 8G(c) is amended—
5	(A) by inserting "(1)" after "(c)";
6	(B) in paragraph (1) (as designated by the
7	amendment made by paragraph (1) of this sub-
8	section) by inserting before the period at the
9	end the following: "and from among individuals
10	recommended by the President's Council on In-
11	tegrity and Effectiveness or the Executive Com-
12	mittee on Integrity and Efficiency (established
13	by Executive Order 12805 of May 11, 1992) in
14	a list under section 3(g)".
15	(e) Consultation by Inspectors General.—
16	(1) Establishments, generally.—Section
17	3(a) is amended—
18	(A) by inserting "(1)" after "(a)";
19	(B) by striking the second sentence of
20	paragraph (1) (as redesignated by subpara-
21	graph (A) of this paragraph); and
22	(C) by adding at the end the following:
23	"(2) The Inspector General of an establishment shall
24	consult with the head of the establishment on a regular

1	basis in the performance of duties and responsibilities
2	under section 4(a).".
3	(2) Designated federal entities, gen-
4	ERALLY.—Section $8G(d)$ is amended by striking the
5	first sentence and inserting the following: "The In-
6	spector General of a designated Federal entity shall
7	consult with the head of the designated Federal en-
8	tity on a regular basis in the performance of duties
9	and responsibilities under section 4(a).".
10	(3) Duties and responsibilities.—Section
11	4(a)(5) is amended by striking "and otherwise" and
12	inserting "and such consultations and other reports
13	as the Inspector General considers to be appro-
14	priate''.
15	SEC. 6. ENSURING FEDERAL AGENCY COOPERATION WITH
16	INSPECTOR GENERAL ACTIVITIES.
17	(a) Prohibition on Actions To Prevent, Pro-
18	HIBIT, OR INTERFERE WITH INSPECTOR GENERAL AC-
19	TIVITIES AND NOTIFICATION REGARDING SUCH EFFORTS
20	or Actions.—
21	(1) Prohibition with respect to estab-
22	LISHMENTS.—Section 3 is amended—
23	(A) in subsection (a)(1) (as designated by
24	section 5(e)(1)(A) of this Act) by striking "Nei-

1	ther the head" and all that follows through the
2	end of that sentence; and
3	(B) by adding after subsection (g) (as
4	added by section $5(d)(1)$ of this Act) the follow-
5	ing:
6	"(h)(1) No official in the executive branch shall—
7	"(A) prevent or prohibit, or attempt to prevent
8	or prohibit, the Inspector General from initiating,
9	carrying out, or completing any evaluation, inspec-
10	tion, audit, or investigation, or from issuing any sub-
11	poena in the course of any such activity, except as
12	provided in section $6(b)(4)$; or
13	"(B) interfere or attempt to interfere with the
14	Inspector General performing any activity authorized
15	by this Act.
16	"(2) If the Inspector General of an establishment has
17	reasonable grounds to believe that any act prohibited by
18	paragraph (1) has occurred, the Inspector General shall
19	expeditiously and simultaneously notify the President and
20	the Committee on Governmental Affairs of the Senate, the
21	Committee on Government Operations of the House of
22	Representatives, and other appropriate committees of the
23	Congress.".
24	(2) Prohibition with respect to des-
25	IGNATED FEDERAL ENTITIES.—Section $8G(g)(1)$, as

1	amended by this Act, is further amended by insert-
2	ing after "3(f)," (as added by section 5(a)(2) of this
3	Act) the following: "3(h),".
4	(3) Conforming amendment.—
5	(A) Section 8G(d), as amended by section
6	5(e)(2) of this Act, is further amended by strik-
7	ing the second sentence.
8	(B) Section $8(b)(1)$ is amended in the mat-
9	ter preceding subparagraph (A) by striking
10	"Notwithstanding the last two sentences of sec-
11	tion 3(a)," and inserting "Notwithstanding sec-
12	tion 3(h)(1),".
13	(C) Section $8D(a)(1)$ is amended in the
14	matter preceding subparagraph (A) by striking
15	"Notwithstanding the last two sentences of sec-
16	tion 3(a)," and inserting "Notwithstanding sec-
17	tion 3(h)(1),".
18	(D) Section $8E(a)(1)$ is amended in the
19	matter preceding subparagraph (A) by striking
20	"Notwithstanding the last two sentences of sec-
21	tion 3(a)," and inserting "Notwithstanding sec-
22	tion 3(h)(1),".
23	(b) Refusal by Agency To Provide Information
24	OR ASSISTANCE.—

1	(1) Modification of agency authority to
2	WITHHOLD INFORMATION OR ASSISTANCE.—Section
3	6(b)(1) is amended by striking "or regulation of the
4	Federal agency from which the information is re-
5	quested".
6	(2) Notice regarding continuing refusal
7	OF AGENCY TO PROVIDE INFORMATION OR ASSIST-
8	ANCE.—Section 6(b) is amended by adding at the
9	end the following:
10	"(3) If the head of a Federal agency continues to un-
11	reasonably refuse or fail to provide information or assist-
12	ance to an Inspector General after the Inspector General
13	reports under paragraph (2), the Inspector General shall
14	expeditiously and simultaneously notify the President and
15	the Committee on Governmental Affairs of the Senate, the
16	Committee on Government Operations of the House of
17	Representatives, and other appropriate committees of the
18	Congress, except that all such notification may be delayed
19	for 5 business days to allow for the service of a subpoena
20	issued pursuant to section 6(a)(4), if the Inspector Gen-
21	eral determines that such delay is necessary to serve the
22	interests of justice.".
23	(3) Repeal of restriction on authority

TO ISSUE SUBPOENAS TO FEDERAL AGENCIES.—Sec-

24

- tion 6(a)(4) is amended by striking ": *Provided*" and all that follows through the end of the paragraph.".
- 3 (4) REQUIREMENTS FOR ISSUING SUBPOENAS
 4 TO FEDERAL AGENCIES.—Section 6(b), as amended
 5 by paragraph (3) of this subsection, is further
 6 amended by adding at the end the following:
- 7 "(4) An Inspector General may not issue a subpoena 8 under subsection (a)(4) that requires production by a Fed-9 eral agency, unless—
- "(A) the Inspector General has requested the head of the agency to provide the information or document sought by the subpoena to be produced; and
- "(B) the head of the Federal agency has, in the judgment of the Inspector General, unreasonably refused or failed to provide that information or document.
- "(5)(A) An Inspector General shall notify the Committee on Government Operations of the House of Representatives and the Committee on Governmental Affairs of the Senate of the issuance of any subpoena under subsection (a)(4) that requires production by a Federal agency or an officer or employee of a Federal agency, by not

later than 5 business days after the date the subpoena

1	"(B) An Inspector General may not delegate the au-
2	thority to issue a subpoena described in subparagraph (A).
3	"(C) An Inspector General may bring an action to
4	enforce a subpoena described in subparagraph (A) without
5	the direction, approval, or control of the Attorney Gen-
6	eral.".
7	SEC. 7. AUTHORITY OF OFFICES OF INSPECTORS GENERAL
8	TO OBTAIN OFFICE SPACE, EQUIPMENT, SUP-
9	PLIES, ETC. INDEPENDENTLY AND TO HIRE
10	LEGAL COUNSEL.
11	(a) General Authority.—
12	(1) AUTHORITY.—Section 6(c) is amended—
13	(A) by striking "Each" and inserting "(1)
14	Unless obtained by the Inspector General of the
15	establishment under paragraph (2), each"; and
16	(B) by adding at the end the following:
17	"(2) The Inspector General of an establishment may
18	directly obtain any office space, equipment, office supplies,
19	communications facilities, or services otherwise available
20	to the Office of the Inspector General under paragraph
21	(1) in substantially the same manner as such space, equip-
22	ment, supplies, facilities, or services may be obtained on
23	behalf of the Office by the head of the establishment. The
24	Director of the Office of Management and Budget shall
25	direct a reasonable redistribution of agency funds to ac-

count for any space, equipment, supplies, facilities, or services so obtained.". 3 (2)AMENDMENT.—Section Conforming 8G(g)(1) is amended by striking "and (a)(8)" and 4 inserting ", (a)(8), and (c)(2)". 5 6 (b) AUTHORITY TO HIRE LEGAL COUNSEL.—Each of section 6(a)(7) and section 8G(g)(2) is amended by inserting ", including legal counsel," after "officers and 8 employees". SEC. 8. IMPROVED REPORTING. 11 (a) Annual Reporting Requirements.— (1) REQUIREMENTS.—Section 5 is amended— 12 (A) by striking "Sec. 5. (a)" and all that 13 follows through the material preceding para-14 15 graph (1) of subsection (a) and inserting the following: 16 17 "SEC. 5. (a) Each Inspector General shall, not later than October 31 of each year, prepare an annual report 18 summarizing the activities of the Office during the preced-19 ing fiscal year. Each report shall include—''; and (B) in subsection (b) by striking the mate-21 22 rial preceding paragraph (1) and inserting the following: 23 "(b) Each Inspector General shall furnish reports 24 under subsection (a) to the head of the establishment in-

- 1 volved not later than October 31 of each year. The head
- 2 of an establishment shall transmit each such report to the
- 3 appropriate committees or subcommittees of the Congress
- 4 within 30 days after receipt of the report, together with
- 5 a report by the head of the establishment containing—
- 6 ".
- 7 (2) Conforming amendments.—Sections
- 4(a)(2), 5(a)(3), 5(c), 8(f)(1), and 8A(c) are amend-
- 9 ed by striking "semiannual" each place it appears
- and inserting "annual".
- 11 (b) Public Availability of Annual Reports.—
- 12 Section 5(c) is amended—
- 13 (1) by inserting "(1)" after "(c)";
- 14 (2) in the first sentence by striking "sixty
- days" and inserting "30 days";
- 16 (3) in the second sentence by striking "60
- days" and inserting "30 days"; and
- 18 (4) by adding at the end the following:
- 19 "(2) The Superintendent of Documents shall make
- 20 available to depository libraries, as Government publica-
- 21 tions (as that term is used in chapter 19 of title 44, Unit-
- 22 ed States Code), each annual report of the Inspector Gen-
- 23 eral of an establishment under subsection (b) and each
- 24 annual report of the head of an establishment under sub-
- 25 section (c).".

1 SEC. 9. CONTENTS OF ANNUAL REPORTS.

2	(a) In General.—Section 5 is amended—
3	(1) in subsection (a)(1), (2), (3), and (12) by
4	striking "significant" each place it appears;
5	(2) in subsection (a)(1) by inserting before the
6	semicolon the following: ", and a separate analysis
7	of the relative significance and seriousness of the
8	problems, abuses, and deficiencies so described";
9	(3) in subsection (a)(7) by striking "particu-
10	larly significant'';
11	(4) in subsection (a)(11) by striking "and"
12	after the semicolon at the end;
13	(5) in subsection (a)(12) by striking the period
14	at the end and inserting a semicolon;
15	(6) by adding at the end of subsection (a) the
16	following:
17	"(13) a description of the findings of inspec-
18	tions, evaluations, and vulnerability assessments con-
19	ducted under section 4(a) (6) and (7) during the re-
20	porting period, including information regarding the
21	effectiveness of programs and operations of the es-
22	tablishment in achieving the legislative intent of the
23	statutes that authorize those programs;
24	"(14) a listing of all criminal investigations by
25	the Inspector General that were completed in the re-
26	porting period, and for each criminal investigation,

1	a description of the alleged or proven misconduct
2	and of all actions (including information or indict-
3	ments, guilty pleas, trials, verdicts, sentences im-
4	posed, and disciplinary proceedings or personnel ac-
5	tions initiated or undertaken) which as a result of
6	the findings of the investigation—
7	"(A) have been taken;
8	"(B) will be taken; or
9	"(C) have been recommended by the In-
10	spector General but will not be taken;
11	"(15) a listing of the specific prosecutive refer-
12	rals made by the Inspector General, and of inves-
13	tigations of similar matters conducted without such
14	a referral, that in the reporting period the Inspector
15	General determines will not be prosecuted, including
16	for each such referral or investigation—
17	"(A) a brief or summary description of the
18	alleged misconduct involved;
19	"(B) identification of the judicial district
20	involved; and
21	"(C) the reasons provided by the Attorney
22	General for declining prosecution, or if prosecu-
23	tion is not formally declined, for not instituting
24	prosecution;

1	"(16) a summary of all criminal investigations
2	that were conducted by the Inspector General in the
3	reporting period and have not been completed; and
4	"(17) a description of the strategic plans for as-
5	sessing such establishment's risks and problems, the
6	resources required to implement such strategies for
7	resolving the risks and problems, and the perform-
8	ance measures utilized to evaluate the implementa-
9	tion of these plans.".
10	(b) Protection of Identity of Subjects or
11	TARGETS OF INVESTIGATIONS.—Section 5(e) is
12	amended—
13	(1) in paragraph (1)(C) by inserting ", except
14	as provided in paragraphs (15) and (16) of sub-
15	section (a)" before the period; and
16	(2) by adding at the end the following:
17	"(3) Any information required to be included in an
18	annual report under paragraph (14), (15), or (16) of sub-
19	section (a) may omit—
20	"(A) the identity of the subject or target of an
21	investigation, unless paragraph (2) applies; or
22	"(B) any specific information the disclosure of
23	which would likely compromise an ongoing under-
24	cover operation, identify a confidential source, in-

1	cluding a protected witness, or constitute a threat to
2	national security.''.
3	(c) Requirement To Disclose Public Informa-
4	TION REGARDING CRIMINAL INVESTIGATIONS.—Section
5	5(e)(2) is amended by striking "may" and inserting
6	"shall".
7	(d) Clarifying Duty To Provide Certain Infor-
8	MATION TO CONGRESS.—Section 5(e)(3) is amended by
9	striking the period at the end thereof and adding the fol-
10	lowing: "including information with respect to an ongoing
11	audit, inspection, evaluation, or investigation (criminal or
12	otherwise), requested by the Congress or any of its com-
13	mittees or subcommittees.".
14	SEC. 10. IMPROVING COORDINATION OF OFFICES OF IN-
14 15	SEC. 10. IMPROVING COORDINATION OF OFFICES OF IN- SPECTORS GENERAL WITH DEPARTMENT OF
15	SPECTORS GENERAL WITH DEPARTMENT OF
15 16	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE.
15 16 17	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by—
15 16 17 18	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and
15 16 17 18 19	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and (2) adding at the end the following:
15 16 17 18 19 20 21	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and (2) adding at the end the following: "(2)(A) Within 15 business days after initiating any
15 16 17 18 19 20 21 22	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and (2) adding at the end the following: "(2)(A) Within 15 business days after initiating any investigation of any allegation of a possible violation of
15 16 17 18 19 20 21 22 23	SPECTORS GENERAL WITH DEPARTMENT OF JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and (2) adding at the end the following: "(2)(A) Within 15 business days after initiating any investigation of any allegation of a possible violation of a Federal criminal law, an Inspector General shall seek
15 16 17 18 19 20 21 22 23	JUSTICE. Section 4(d) is amended by— (1) inserting "(1)" after "(d)"; and (2) adding at the end the following: "(2)(A) Within 15 business days after initiating any investigation of any allegation of a possible violation of a Federal criminal law, an Inspector General shall seek to coordinate the investigation with the Attorney General,

- 1 "(ii) determine the need for investigative re-
- 2 sources of the Attorney General or for a Federal
- 3 grand jury investigation (including issuance of a
- 4 grand jury subpoena); and
- 5 "(B) Subparagraph (A) does not apply to any crimi-
- 6 nal investigation which is completed within 15 business
- 7 days after it is initiated and as to which the Inspector
- 8 General has no reasonable grounds to believe a violation
- 9 of law may have occurred.
- 10 "(C) Subparagraph (A) shall not be construed to au-
- 11 thorize the Attorney General to limit the authority of an
- 12 Inspector General to conduct an investigation.
- 13 "(3) An Inspector General shall notify the Committee
- 14 on Governmental Affairs of the Senate and the Committee
- 15 on Government Operations of the House of Representa-
- 16 tives within 5 business days after the Attorney General
- 17 declines orally or in writing to prosecute a matter referred
- 18 to or otherwise brought to the attention of the Attorney
- 19 General pursuant to paragraph (2) by the Inspector Gen-
- 20 eral.".

1	SEC. 11. LAW ENFORCEMENT AUTHORITY OF INSPECTOR
2	GENERAL PERSONNEL TO CARRY WEAPONS
3	AND EXECUTE WARRANTS UNDER CERTAIN
4	CONDITIONS.
5	(a) Department of the Treasury.—Section 8D
6	is amended by adding at the end the following:
7	``(i)(1) Qualified personnel of the Office of the De-
8	partment of the Treasury may, for the purpose of inves-
9	tigating any allegation of a possible violation of Federal
10	criminal law by any officer or employee of a Treasury law
11	enforcement agency—
12	"(A) make an arrest without a warrant for any
13	such violation if such violation is committed, or if
14	such personnel has probable cause to believe that
15	such violation is being committed, in the presence of
16	such personnel;
17	"(B) execute a warrant for an arrest, for the
18	search of premises, or the seizure of evidence if such
19	warrant is issued under authority of the United
20	States upon probable cause to believe that such vio-
21	lation has been committed; and
22	"(C) carry a firearm.
23	"(2) In the subsection—
24	"(A) the term 'qualified personnel' means the
25	Inspector General and any person designated by the

1	Inspector General for purposes of this subsection;
2	and
3	"(B) the term 'Treasury law enforcement agen-
4	cy' means each of—
5	"(i) the Criminal Investigative Division of
6	the Internal Revenue Service;
7	"(ii) the Bureau of Alcohol, Tobacco, and
8	Firearms;
9	"(iii) the Secret Service; and
10	"(iv) the Customs Service.".
11	(b) OTHER ESTABLISHMENTS.—Section 6 is amend-
12	ment by adding at the end the following:
13	"(e)(1) Qualified personnel of each Office may, sub-
14	ject to paragraph (2), for a period of time specified by
15	the Attorney General and, for the purpose of investigating
16	any allegation of a possible violation of Federal criminal
17	law—
18	"(A) make an arrest without a warrant for any
19	such violation if such violation is committed, or if
20	such personnel has probable cause to believe that
21	such violation is being committed, in the presence of
22	such personnel;
23	"(B) execute a warrant for an arrest, for the
24	search of premises, or the seizure of evidence if such
25	warrant is issued under authority of the United

States upon probable cause to believe that such vio-1 2 lation has been committed; and 3 "(C) carry a firearm. "(2) Notwithstanding any other law, qualified person-4 nel of an Office may not exercise under this or any other law authorities described in paragraph (1)(A), (B), and (C) unless— 7 "(A) the Inspector General requests the Attor-8 ney General to approve that authority with respect 9 to that allegation; and 10 "(B)(i) the Attorney General approves that au-11 thority; 12 "(ii) the Attorney General fails to disapprove 13 that authority within 10 business days after the date 14 15 of the submission of the request by the Inspector General: or 16 17 "(iii) in the case of an urgent request described 18 in paragraph (3), the Attorney General fails to dis-19 approve that authority within 3 business days after 20 the date of the submission of the request by the In-21 spector General. 22 "(3) An urgent request is described in this paragraph if it contains a certification by the Inspector General submitting the request (including a description of the factual basis for the certification) that there is reason to believe

1	that failure to approve the request within 3 business days
2	will result in—
3	"(A) endangering the life or physical safety of
4	any person;
5	"(B) flight from prosecution;
6	"(C) destruction of or tampering with evidence;
7	"(D) intimidation of any potential witness; or
8	"(E) seriously jeopardizing an investigation or
9	official proceeding.
10	"(4) This subsection does not limit the law enforce-
11	ment authority of—
12	"(A) personnel of the Office of the Department
13	of Justice; or
14	"(B) personnel of the Office of the Department
15	of the Treasury, under section 8D(i).
16	"(5) In the subsection the term 'qualified personnel'
17	means the Inspector General and any person designated
18	by the Inspector General for purposes of this subsection.".
19	SEC. 12. CLARIFYING AUTHORITY OF DEPARTMENT OF JUS-
20	TICE INSPECTOR GENERAL WITH RESPECT
21	TO OFFICE OF PROFESSIONAL RESPONSIBIL-
22	ITY.
23	Section 8E is amended—
24	(1) in subsection $(b)(1)$ by inserting "and"
25	after the semicolon at the end:

- (2) in subsection (b)(2) by striking "; and and 1 inserting a period; 2 (3) by striking paragraph (3) of subsection (b); 3 and (4) by adding at the end the following: "(d)(1) In carrying out the duties and responsibilities 6 specified in this Act, the Inspector General of the Department of Justice shall have oversight responsibility for the 8 internal investigations performed by the Office of Professional Responsibility of the Department, the Office of In-10 spections of the Federal Bureau of Investigation, the Of-11 fice of Professional Responsibility of the Drug Enforcement Administration, and any other inspection or internal affairs office in the Department of Justice. The head of 14 each of those offices shall promptly report to the Inspector 15 General the significant activities being carried out by such office. 17 "(2) Notwithstanding paragraph (1), the Inspector
- 18
- General may initiate, conduct, and supervise such audits 19
- and investigations in the Department of Justice (including 20
- the Office of Professional Responsibility) as the Inspector 21
- 22 General considers appropriate.
- "(3)(A) If the Inspector General initiates an audit 23
- or investigation under paragraph (2) concerning the Office
- of Professional Responsibility, the Office of Inspections of

- 1 the Federal Bureau of Investigation, the Office of Profes-
- 2 sional Responsibility of the Drug Enforcement Adminis-
- 3 tration, or any other inspection or internal affairs office
- 4 in the Department of Justice, the Inspector General may
- 5 provide the head of that office with written notice that
- 6 the Inspector General has initiated such an audit or inves-
- 7 tigation.
- 8 "(B) If the Inspector General provides a notice under
- 9 subparagraph (A), no other audit or investigation shall be
- 10 initiated into the matter under audit or investigation by
- 11 the Inspector General and any other audit or investigation
- 12 of such matter shall cease.".
- 13 SEC. 13. ESTABLISHING DUTY OF INSPECTORS GENERAL
- 14 TO MONITOR AGENCY RESPONSE TO FIND-
- 15 INGS OF MISCONDUCT.
- 16 (a) IN GENERAL.—Section 4 is amended in sub-
- 17 section (a), as amended by subsection 4(b) of this Act,
- 18 by striking "and" after the semicolon at the end of para-
- 19 graph (5), by striking the period at the end of paragraph
- 20 (6) and inserting "; and", and by adding at the end the
- 21 following:
- 22 "(7) with respect to findings by the Inspector
- General that indicate a serious problem, fraud,
- abuse, or deficiency relating to the programs or op-
- erations of the establishment—

- 1 "(A) monitor personnel or other actions 2 proposed or taken by the establishment in re-3 sponse to those findings; and
- "(B) bring to the attention of the head of the establishment for review any personnel action taken in response to those findings, if the Inspector General considers the action to be inadequate relative to the seriousness of the problem, fraud, abuse, or deficiency involved.".
- 10 (b) Information To Be Included in Annual Re-11 PORTS.—Section 5(a)(12) is amended by inserting before 12 the period the following: ", including information regard-13 ing each personnel or other action (without identifying any 14 employee) for which a review was requested under section 15 4(b)(7)(B) if after such review the Inspector General con-

17 SEC. 14. SEPARATE APPROPRIATION ACCOUNTS.

siders the action to be inadequate".

- Section 1105(a)(25) of title 31, United States Code,
- 19 is amended by inserting "and of a designated Federal en-
- 20 tity defined under section 8G(a)(2) of that Act' before
- 21 the period.

22 SEC. 15. DIRECT BUDGET SUBMISSIONS.

- 23 Section 1108 of title 31, United States Code, is
- 24 amended by adding at the end the following new sub-
- 25 section:

1	"(h)(1) Each Inspector General of an establishment
2	or of a designated Federal entity shall prepare and submit
3	to the President, each House of the Congress, and the
4	head of that establishment or entity each appropriation
5	request for that Inspector General's office.
6	"(2) As used in paragraph (1), the terms 'Inspector
7	General', 'establishment', and 'designated Federal entity'
8	have the meanings given to them by sections 8G and 11
9	of the Inspector General Act of 1978.".
10	SEC. 16. WHISTLEBLOWER PROTECTIONS FOR EMPLOYEES
11	PROVIDING INFORMATION TO INSPECTORS
12	GENERAL.
13	(a) Unauthorized Disclosure of Whistle-
14	BLOWER'S IDENTITY NOT PERMITTED.—
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15	(1) IN GENERAL.—Section 7(b) is amended by
	(1) IN GENERAL.—Section 7(b) is amended by striking "employee, unless" through the period and
15 16	V
15	striking "employee, unless" through the period and
15 16 17	striking "employee, unless" through the period and inserting "employee, except in accordance with a re-
15 16 17 18	striking "employee, unless" through the period and inserting "employee, except in accordance with a request of the Attorney General for the purpose of a
15 16 17 18	striking "employee, unless" through the period and inserting "employee, except in accordance with a request of the Attorney General for the purpose of a criminal investigation.".
15 16 17 18 19	striking "employee, unless" through the period and inserting "employee, except in accordance with a request of the Attorney General for the purpose of a criminal investigation.". (2) Remedy.—Section 7(b), as amended by
15 16 17 18 19 20 21	striking "employee, unless" through the period and inserting "employee, except in accordance with a request of the Attorney General for the purpose of a criminal investigation.". (2) Remedy.—Section 7(b), as amended by paragraph (1), is further amended—

"(2)(A) As used in this paragraph, the term 'Special 1 Counsel' means the Special Counsel under subchapter II of chapter 12 of title 5, United States Code. 3 "(B) The Special Counsel may— 4 "(i) investigate any alleged violation of para-6 graph (1); and 7 "(ii) if the Special Counsel determines that 8 there is reason to believe that such a violation has occurred, seek disciplinary action under section 1215 9 10 of title 5, United States Code, in the same manner 11 as if it were a matter referred to in subsection 12 (a)(1)(B) of such section.". (b) NOTIFICATION REQUIREMENT.—Section 7 is 13 amended by adding at the end the following: 14 15 "(d) The Inspector General shall ensure, at the time of receiving any complaint or information from an employee, that such employee is fully aware of any rights or remedies afforded such employee under— 19 "(1) subsections (b) and (c); 20 "(2) title 5, United States Code, with respect to a prohibited personnel practice described in para-21 22 graph (8) or (11) of section 2302(b) of such title (including the investigative duties of the Office of 23 Special Counsel); 24

1	"(3) sections 3729 through 3731 of title 31,
2	United States Code (popularly known as the 'False
3	Claims Act); and
4	"(4) any other authority by virtue of the com-
5	plaint made or information disclosed by such em-
6	ployee.
7	``(e)(1) If an Inspector General has information that
8	might be evidence of an action or an intent to take an
9	action described in paragraph (2) against an employee
10	who provided information to an Inspector General, the In-
11	spector General shall within a reasonable time disclose
12	that information to the employee.
13	"(2) The action referred to paragraph (1) is any ac-
14	tion that is in violation of subsection (c) or a prohibited
15	personnel practice described in paragraph (8) or (11) of
16	section 2303 of title 5, United States Code.".
17	SEC. 17. EMPLOYEE AWARDS AND REQUESTS FOR SES
18	POSITIONS.
19	(a) AMENDMENTS.—Section 6(d) is amended—
20	(1) by striking "(d)" and inserting "(d)(1)";
21	and
22	(2) by adding at the end the following:
23	"(2)(A) For purposes of the provisions of law cited
24	in subparagraph (B)—

1	"(i) any authority conferred or obligation im-
2	posed under any such provision on an 'agency' or
3	the 'head of an agency' shall, to the extent that it
4	relates or would relate to employees or positions in
5	the Office of an Inspector General, or former em-
6	ployees of any such Office, be deemed to be con-
7	ferred or imposed on such Office or such Inspector
8	General, as the case may be; and
9	"(ii) each Office of Inspector General shall oth-
10	erwise be considered to be independent of the estab-
11	lishment or designated Federal entity (within the
12	meaning of section $8G(a)(2)$ in which it is estab-
13	lished.
14	"(B) This paragraph applies with respect to—
15	"(i) subchapter II of chapter 31 of title 5,
16	United States Code;
17	"(ii) subchapter VIII of chapter 33 of title 5,
18	United States Code; and
19	"(iii) subchapter I of chapter 45 of title 5,
20	United States Code.".
21	(b) Savings Provisions; Transition Provi-
22	SIONS.—
23	(1) Savings provisions.—Subject to para-
24	graph (2), all designations, exclusions, authoriza-
25	tions, and other aspects of the Senior Executive

- 1 Service affected by any of the amendments made by
- 2 this section (as further identified under paragraph
- 3 (2)) shall continue in effect, according to their
- 4 terms, until modified, terminated, superseded, or re-
- 5 pealed by the President, the Office of Personnel
- 6 Management, or other appropriate authority, with
- 7 respect to matters within their respective jurisdic-
- 8 tions.
- 9 (2) Transition provisions.—The Office of
- 10 Personnel Management shall prescribe regulations to
- ensure the expeditious implementation of the amend-
- ments made by this section.
- 13 SEC. 18. INELIGIBILITY OF INSPECTORS GENERAL FOR
- 14 AWARDS.
- 15 Section 6 is further amended by adding at the end
- 16 the following:
- 17 "(e) An Inspector General shall not be eligible for any
- 18 award or other form of recognition under chapter 45 of
- 19 title 5, United States Code, except for a Presidential
- 20 award.".

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